BEFORE THE

In the Matter of	Jederal	Communications	Commission	
Amendment of Section	on 73.202(b),	WASHINGTON, D.C. 20	MM Docket	
Table of Allotments)	RM	
FM Broadcast Station	ns)		
)		
Milledgeville and Co	vington, GA	.)		

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PETITION FOR RULE MAKING

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FEDERAL CUMMISSION
OFFICE OF SECRETARY

James P. Riley Ann Bavender FLETCHER, HEALD & HILDRETH, P.L.C. 1300 North 17th Street 11th Floor Rosslyn, Virginia 22209 (703)812-0400

December 23, 1996

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BEFORE THE

Federal Communications Commission

WASHINGTON, D.C. 20554

In the Matter of)
Amendment of Section 73.202(b),))
Table of Allotments FM Broadcast Stations) RM
Milledgeville and Covington, GA))
Directed to: The Chief, Mass Media Bureau	

PETITION FOR RULE MAKING

Scotts Trail Radio, Inc., assignee of Station WLRR (FM), Channel 264A, Milledgeville, Georgia, hereby petitions the Commission to institute a rulemaking proceeding to amend Section 73.202(b) of the Commission's rules, pursuant to Section 1.420(i) of those rules, as follows:

	Present	Proposed
Milledgeville, GA	264A, 272A	272A
Covington, GA		264C3

In support of this petition and the modification of the WLRR license to specify operation on Channel 264C3 at Covington, the following is shown:

I. The Allotment of Channel 264C3 to Covington is in the Public Interest.

- 1. The Engineering Statement of Carl T. Jones Corporation attached hereto (Attachment 1) shows that the allotment of Channel 264C3 to Covington is mutually exclusive with the licensed assignment for WLRR at Milledgeville, qualifying this petition for treatment under Section 1.420(i).¹
- 2. The city of Milledgville has a population, according to the 1990 U.S. Census, of 17,727. The city of Covington has a 1990 census population of 10,026. Milledgeville has licensed to it, in addition to WLRR, stations WKZR (FM) and WXGC (NCE-FM), and AM stations WKGQ and WFVG. Covington has licensed to it AM station WGFS, 1430 KHz.
- 3. The proposed allotment of Channel 264C3 to Covington rather than allotment of Channel 264A to Milledgeville should be evaluated under the fourth priority for FM allotments, i.e., public interest matters other than first or second aural service or first local service.² Allotment of Channel 264C3 to Covington will produce an arrangement better serving the public interest than does the present Milledgeville/Covington allotment arrangement.³ The reallotment of Channel 264 to Covington will provide the first local FM

¹Engineering Statement, Table 1.

²Neither the allotment of 264A to Milledgeville nor the allotment of 264C3 to Covington provides any area or population with a first or second aural service. Engineering Statement, p. 2.

³"[W]e would determine whether a proposed change would better serve the allotment priorities than the existing allotment by comparing the proposed allotment plan to the existing allotment plan for the communities involved." Memorandum Opinion and Order, MM Docket 88-526, 5 FCC Rcd 7094 (1990).

service and the first competitive local radio voice for Covington. Milledgeville will continue to have four local radio voices, including two FM and two AM stations. Moreover, the reallotment of Channel 264 to Covington for use as a Class C3 station represents a more than threefold service gain of approximately 120,000 persons. The licensed WLRR facility provides 1 mV/m service to 49,918 persons, while a Class C3 facility at the Covington reference site will provide 1 mV/m service to 169,909 persons.⁴ The Commission has recognized that both provision of a second local transmission service⁵ and substantial population service gain⁶ are important public interest matters favoring an allotment. The reallotment of Channel 264 to Covington for use by WLRR as a C3 station achieves both of these public interest objectives; allotment of Channel 264A to Milledgeville does not.

II. This Petition Complies with FCC Separation Requirements

4. The proposed allotment of Channel 264C3 to Covington complies with the separation requirements of Section 73.207, as shown in the attached Engineering Statement. In particular, this proposed allotment is not in conflict with an FM allotment rulemaking in which the Commission was asked to change the community of license of WHMA-FM, Anniston, Alabama, to Sandy Springs, Georgia (MM Dkt. No. 89-585). During the pendency

⁴Engineering Statement, pp. 1 and 2.

⁵Report and Order in MM Docket 88-526, 4 FCC Rcd 4870 (1989) at 4874, n. 25: "Communities A and B have roughly the same population. Under such circumstances, second local service is clearly of a higher priority than sixth local service."

⁶Second Report and Order in MM Docket 90-189, 11 FCC Rcd 8117, 8121 (1996).

of an application for review of the denial on October 25, 1991, of that proposal⁷, a proposed downgrade of WSSL-FM, Gray Court, South Carolina, upon which the proposed reallotment of WHMA-FM to Sandy Springs was contingent, was abandoned, making the reallotment to Sandy Springs impossible.

5. The background of the Sandy Springs proposal is as follows. On February 12, 1990, Emerald Broadcasting of the South, Inc. ("Emerald") then the licensee of WHMA-FM, Anniston, Alabama, requested the Commission to change the community of license of WHMA-FM to Sandy Springs, Georgia, and downgrade the station from Channel 263C to Channel 263C1. Emerald acknowledged that its proposed reallotment was short spaced to WSSL-FM, Channel 263C, Gray Court, South Carolina. Emerald claimed, however, that the short spacing would be eliminated if WSSL-FM was downgraded from Channel 263C to Channel 263C1. On the same day that Emerald filed its reallotment request, an application for a downgrade of WSSL-FM to Channel 263C1 was submitted. On November 9, 1990, the Mass Media Bureau granted WSSL-FM's downgrade application. In its subsequent order denying the reallotment, the Bureau recognized that WSSL-FM's downgrade was "a necessary and integral element" of Emerald's reallotment proposal. The Bureau was able to resolve the short spacing issue involving WSSL-FM only because WSSL-FM had filed its downgrade application on or prior to the date that Emerald's reallotment proposal was submitted and the

⁷Eatonton and Sandy Springs, Georgia, and Anniston and Lineville, Alabama, 6 FCC Rcd 6580 (1991).

⁸Id. at 6586 n.39.

downgrade application had been granted prior to the Bureau's decision regarding the reallotment.

6. Subsequent to the Bureau's decision, however, during the pendency of Emerald's application for review of the Commission's denial of the reallotment proposal, the licensee of WSSL-FM allowed WSSL-FM's downgrade construction permit to lapse on three different occasions,⁹ failed to resubmit a license application covering the permit which the Bureau had returned as incomplete,¹⁰ and eventually abandoned the permit entirely, allowing it to expire in early 1994 without taking efforts to reinstate it.¹¹ On April 11, 1994, the Commission officially canceled the permit.¹² WSSL-FM did not contest the cancellation, and the cancellation became final on May 28, 1994.¹³ ¹⁴

⁹See Application for Reinstatement filed May 11, 1992 (File No. BMPH-920511JL); Application for Reinstatement filed January 8, 1993 (File No. BMPH-930108JB); Application for Reinstatement filed June 7, 1993 (File No. BMPH-930607JC).

¹⁰See Application for License filed January 11, 1993 (File No. BLH-930111KG).

¹¹See Commission's BAPS Facility/Application Information Report dated October 26, 1996, page 3123. (Attached as Attachment 2 hereto.)

¹²See Public Notice, Report 15782, dated April 18, 1994, pp. 1, 8. (Attached as Attachment 3 hereto.)

¹³See footnote 11 (reflecting that no further reinstatement application has been filed); FM Engineering Data Base, dated November 11, 1996, page 2921(reflecting that the permit has been deleted from the Commission's engineering data base).

¹⁴WSSL-FM remains, and has been at all times since Emerald filed its proposal, a Class C station. After grant of a construction permit to downgrade an existing FM station to a lower class, the Commission continues to protect the existing higher class facilities until the lower class facilities are licensed. The FM Table of Allotments is not amended to reflect the downgraded class until licensing of the lower class facilities takes place. FM Allotments (Downgrading Procedures), 66 RR 2d 41, 43-44 (1989).

Upon the final termination on May 28, 1994, of WSSL-FM's downgrade 7. proposal, reallotment of Channel 263 to Sandy Springs, Georgia, became no longer technically possible and Emerald's application for review of the Commission's denial of the reallotment remains pending due merely to administrative oversight.¹⁵ The proposed reallotment to Sandy Springs has always been a contingent proposal, requiring WSSL-FM's voluntary downgrade before the reallotment could be implemented. When WSSL-FM's construction permit was canceled, fulfillment of the contingency became impossible, making Emerald's proposal unviable and, thus, unacceptable, ungrantable and ripe for dismissal. Emerald was aware of and recognized this contingency when it filed its reallotment request, taking steps to ensure that an application for the downgrade of WSSL-FM was filed the same day as Emerald's proposal.¹⁶ Emerald, accordingly, accepted the risk that its proposal must be dismissed if the downgrade was no longer being prosecuted, as has been the case since May 28, 1994. Moreover, the moment Emerald's February 12, 1990, Sandy Springs proposal lost its viability and became unacceptable, such loss was permanent. The proposed reallotment of Channel 263C1 to Sandy Springs has been nonviable since at least May 28, 1994; its appearance in the FCC's records at this time is no more than an anachronism. Expungement of the proposal from FCC pending records is merely a ministerial act; no discretionary act is involved.

¹⁵Petitioner is contemporaneously filing a motion to dismiss Emerald's application for review and terminate the associated rulemaking proceeding.

¹⁶Emerald's attorney filed the application for downgrade of WSSL-FM with the Commission.

III. Conclusion

- 8. The allotment of Channel 264C3 to Covington, Georgia, better serves the public interest than does the present allotment of Channel 264A to Milledgeville, and a Notice of Proposed Rulemaking should be issued proposing allotment of Channel 264C3 to Covington. The allotment is, as shown above, in compliance with all of the minimum distance separation requirements of Section 73.207 of the Commission's rules.
- 9. Upon conclusion of the action by the Commission to allot Channel 264C3 to Covington and modify the WLRR license accordingly, Scotts Trail Radio, Inc., will promptly take all steps necessary to implement the new allotment, including submission of the necessary permit application to the Commission and the subsequent construction of the new WLRR facilities.¹⁷

WHEREFORE, the Commission is requested to issue a Notice of Proposed Rulemaking consistent with the foregoing Petition.

Respectfully submitted,

SCOTTS TRAIL RADIO, INC.

#: /ac

James P. Riley Ann Bavender

Their Attorneys

¹⁷Scotts Trail Radio, Inc., as assignee of WLRR, is permitted to file this petition. See, Report and Order, MM Docket 89-585, 6 FCC Rcd 6580 (1991) at 6582, n19.

FLETCHER, HEALD & HILDRETH, P.L.C. 1300 North 17th Street 11th Floor Rosslyn, Virginia 22209 (703)812-0400

December 23, 1996



STATEMENT OF WILLIAM J. GETZ IN SUPPORT OF A PETITION TO AMEND THE FM TABLE OF ALLOTMENTS

I am a Radio Engineer, an employee in the firm of Cart T. Jones Corporation with offices located in Springfield, Virginia. My education and experience are a matter of record with the Federal Communications Commission.

This office has been authorized by the assignee of WLRR(FM), Milledgeville, Georgia, to prepare this statement in support of a Petition to Amend the FM Table of Allotments, Section 73.202(b) of the FCC Rules. The petitioner requests that Section 73.202(b) of the FCC Rules be modified in the following manner:

	<u>Present</u>	<u>Proposed</u>
Milledgeville, Georgia	264A, 272A	272A
Covington, Georgia		264C3

The Peitioner proposes that Channel 264C3 be reallotted to Covington, Georgia, as that community's first local FM service. Covington, Georgia, is a city listed in the 1990 U. S. Census with a population of 10,026 persons. The licensed Class A WLRR(FM) facility is predicted to provide 60 dBu (1.0 mV/m) service to 49,918 persons. A full Class C3 facility (25 kW ERP @ 100 meters HAAT), located at the Covington, GA, allocation

reference coordinates described below, is predicted to provide 60 dBu service to 169,909 persons. The removal of WLRR(FM) from Milledgeville will not leave any areas with fewer than two aural services and the new Covington service does not include any area where the station will provide a first or second aural service.

An engineering study of all pertinent allotments and assignments and applications revealed that Channel 264C3 can be allotted to Covington, Georgia, with a site restriction of 16.3 km southeast. Table 1 is an FM Allocation Study performed on Channel 264C3. As illustrated in Table 1, the allocation reference site for Channel 264C3 at Covington, Georgia, satisfies the Commission's minimum distance spacing requirements with respect to all pertinent assignments, allotments and applications.

This Petition for Rulemaking is in conflict with the proposed addition of channel 263C1 in Sandy Springs, Georgia.² It is submitted that the allotment plan presented in the Emerald Broadcasting of the South, Inc. (Emerald) Anniston-to-Sandy Springs reallotment proceeding is no longer valid and is not entitled to protection.

¹ The allotment reference coordinates for Channel 264C3 at Covington, Georgia, are 33° 28' 34" N.L. and 83° 45' 34" W.L.

² See Report and Order in MM Docket No. 89-585 Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations. (Eatonton and Sandy Springs, Georgia, and Anniston and Linville, Alabama), Adopted October, 25, 1991, Released October 25, 1991, (6 FCC Rcd 6580 [1991]) ("Anniston-to-Sandy Springs reallotment proceeding").

The reallocation proposal submitted in the Anniston-to-Sandy Springs reallotment proceeding was denied in 1991 and an Application for Review remains pending before the Commission. The Sandy Springs reallotment to channel 263C1 is *dependant* upon a downgrade for WSSL-FM, Gray Court, South Carolina from a Class C facility to a Class C1 facility. During the pendency of the Sandy Springs allotment process, WSSL-FM held a Class C1 construction permit (FCC File No. BPH-900212IB) and was committed to the downgrade. The Commission allowed the short-spacing between the WSSL-FM Class C Licensed facility and the proposed Sandy Springs Channel 263C1 allotment only because, as stated in paragraph 14 of the Anniston-to Sandy Springs Report and Order, "the Commission has since granted the [WSSL-FM Class C1] construction permit application, so that there is now an authorized transmitter site for the Gray Court station which meets the spacing requirements to Emerald's proposal".

The WSSL-FM, Gray Court, SC, Class C1 construction permit has since expired. Radio station WSSL-FM is now a Class C facility (FCC File No. BMLH-930820KC) with no authorized Class C1 transmitter site which meets the spacing requirements to Emerald's proposal. According to the most recent FCC Engineering Database no pending applications are on file for WSSL-FM which propose a transmitter site which meets the spacing requirements to Emerald's proposal. As a result, the technical plan presently before the Commission in Emerald's Application for Review was effectively invalidated with the expiration of the Class C1 construction permit at Gray Court.

STATEMENT OF WILLIAM J. GETZ PAGE 4

This statement was prepared by me or under my direct supervision and is believed to be true and correct.

DATED: December 5, 1996

William J. Getz

Date: 12/ 5/1996 Time: 8:37

Study Name: WLRR-C3 Covington , GA ZONE 2

Date of Data Base: 11/27/96

ZONE 2
Channel: 264C3 Section 73.207 Spacings
Latitude: 33 28 34
Longitude: 83 45 34
Translators Not Included
Nearest FOB Station or Quiet Zone: Powder Springs, GA 99.17 Km 296.0 Deg.

Page: 1

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Study Name: WLRR-C3 Covington , GA ZONE 2

Channel: 264C3 Section 73.207 Spacings Latitude: 33 28 34 Longitude: 83 45 34

Translators Not Included Nearest FOB Station or Quiet Zone: Powder Springs, GA 99.17 Km 296.0 Deg.

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END OF STUDY

Note <1>: The proposed allotment of Channel 263C1 at Sandy Springs, GA, is no longer valid. See Engineering Statement.

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GRID P. 12
                                                 BAPS FACILITY/APPLICATION INFORMATION REPORT FROM 01/01/1939 TO 10/26/1996 BAP020-01
PAGE 3123 OF SERVICE FM
                                                                                                                                            PAGE 3123
   APP-ARN CP-APP-ARN TYPE REC'D ACCEPT PN-ACC PETITN LOCREL CUTOFF TOHEAR FRHEAR FINAL-DTE DOCKET PRIOR-ARN MAND CP-EXP
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        PETITION FOR RECONSIDERATION FILED 930218 APPLICATION FOR REVIEW IS DISMISSED/PER:180093-JR
                                                  921229 REQUEST TO DISMISS APP FOR REVIEW FILED BY MICHAEL R. EWING 921204 REPLY 2 OPPOS. 2 APPLICATION 4 REVIEW FLD BY: MR. EWING
        PLEADING
        PLEADING
                                                  921123 OPP TO APPLICATION FOR REVIEW FILED BY "CF MEDIA, INC"
        PLEADING
        PETITION FOR RECONSIDERATION FILED 921106 APPLICATION FOR REVIEW FILED BY MICHAEL R. EWING
                                                  920519 REPLY TY OPPOSITION TO PETITION FILED BY MICHAEL P. EWING 920507 OPPOS. TO PET. TO DENY FLD BY: CF MEDIA, INC.
        PLEADING
        PLEADING
                               920424 PETITION TO DENY FILED BY MICHAEL R. EWING
900212 900316 900321 901017
901017 SUPPLEMENT FILED BY CAPSTAR COMMUNICATIONS OF S.C., INC.
        PETITION TO DENY
                                                                                                                                   1 920509
   90021213
        PLEADING
                                                  900309 LEGAL AMENDMENT (AMENDMENT FILE NO. 9003091A).
       MINOR AMENDMENT
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Attachment 2

PAGE

MTAG

WTA

WT9



Nova media information 202/632-5050. Recorded lialing of releases and leady 202/632-0002.

42633

BROADCAST APPLICATIONS

April 18, 1994

NATURE OF APPLICATION

COMMERCIAL TV BROADCAST STATION APPLICATIONS FOR RENEVAL ACCEPTED FOR FILING

-940407KF

READING BROADCASTING, INC.

READING . PA

RENEWAL OF LICENSE

VIF TRANSLATOR STATION APPLICATIONS FOR RENEVAL ACCEPTED FOR FILTING

-940407IA K11CM

PARK NON-PROFIT TV. INC.

LIVINGSTON . MT

RENEWAL OF LICENSE

MT ERTTY -94040718 K13DJ

PARK NON-PROFIT TV, INC.

LIVINGSTON . MT

MON-COMMERCIAL EDUCATIONAL FM APPLICATIONS FOR LICENSE OR LICENSE MODIFICATION ACCEPTED FOR FILING

AZ BLED -940228KC KWFH DESERT VIEW BAPTIST CHURCH PARKER . AZ

LIC TO COVER (BPED-93040BIE) FOR CHANGES

GU BLED

-940225KD KPRG

AGANA , GLI

GUAR EDUCATIONAL RADIO FOUNDATION LIC TO COVER (BPH-020228NJ AS NOD) FOR A NEW STATION

UT BLED

-940121KD

COMMUNITY WIRELESS OF PARK CITY, INC. LICENSE TO COVER (BPH-8710089H) FOR NEW STATION

COALVILLE . UT

15782 REPORT

ROADCAST APPLICATIONS

PAGE NO.

117 40 49

FM BROADCAST STATION APPLICATIONS PLEADING

HARMON G. HUSBANDS, RECEIVER VOL AL FROM HARMON G. HUSBANDS, RECEIVER TO DURANT BROAD-TX BALH -931220GG KWSN CASTING COMPORATION 104. 1MIZ SHERMAN . TX FORM 314 ATTY (ASNR) HARRY C. MARTEN ATTY (ASNE) RICHARD W. RECHL ASNE ADDRESS: P.O. BOX 190, DURANT, OK 74702-0190 PET. TO DENY FLD ON: 2/23/94 CP TO MAKE CHES; CHO EMP: 10 KW HAV; HAAT: 150 METERS HAY; -891109ED WREL-FM ECURIS COMMUNICATIONS, INC. . VA BPH BUENA VISTA , VA TL: 1.9 KM EAST OF ALTO, AMERST COUNTY, VINGINIA: CLASS: #1 96.7M-12 (PER 800 DKT. #88-520)

FM ERDADCAST STATION APPLICATIONS PETITION FOR RECONSIDERATION FILED

CP FOR NEW FM ON: FREQUENCY: 102.7 MIZ. # 274; ERP: 3.0 KM " CA MPH -870313NU DKSS[SOUND ENTERPRISES HAV: HRAT: -20 METERS HBV; TL: ON SOUTH SIDE OF RIDE OF CHINA LAKE . CA 101.7W(Z REDGECREST-INVOKERN ROAD, O. I MILE WEST OF NORTH NORMA ST., RIDGECREST. CA: SL/RC: T.B.D. 35 39 05

THE BEDADGAST STATION APPLICATIONS APPLICATION COMMENT

WTAK-FM GRIFFITH ERMADCASTING. INC. CP FOR NEW FO DN: FREQUENCY: 103,1 MIZ; ERP: 3.0 MY (HEY): AL BPH 106.19902 HARTSELLE . AL HAAT: 100 METERS (HAV): 34 28 54 -86 51 36 COYOTE COMMINICATIONS, INC. CP TO MAKE CHANGES: ERP: 1.0 KW (HEV) CA BPH -9110093D KS00 HORGAN HILL . CA 96.19912 JEFF AND JUELLA THOMAS, JT TENANTS CP FOR A NEW FM STATION ON: FREQUENCY 102.9 INVZ: ERP: 96 ICM -91022**006** DKMYT HEV: HAAT: 311 METERS HEV: 102.900IZ KIRTLAND , MI 36 48 40 107 53 49 SFX BROADCASTING OF S.C. (VSSL), INC CP TO MAKE CHOS; CHG ERP: 83 KW (HBV); HAAT: 362 MEYERS -90021218 WSSL-FM SC BPH (HEV): TL: APPROXIMATELY 4 KM ESE OF WOODHUFF, NORTH OF 100.500 GRAY COURT . SC ROUTE 146, SPARTAMBURG CD., SC; CHG TO CLASS C1 CONSTRUCTION PERMIT IS HEREBY CANCELLED 9/19/91. CANCELLING OF YOUR CONSTRUCTION PERMIT IS HERERY RESCINDED & CONSTRUCTION PERMIT IS HEREBY REINSTATED 10-4-91. FCP CANCELLED ON: 4-11-94

-DVER -

Altachment 3

CERTIFICATE OF SERVICE

I, Deborah N. Lunt, a secretary in the law firm of Fletcher, Heald & Hildreth, P.L.C., do hereby certify that true copies of the foregoing "Petition for Rulemaking" were sent this 23rd day of December, 1996, by first class United States mail, postage prepaid, to the following:

Timothy E. Welch, Esquire Dean, George, Hill & Welch 1330 New Hampshire Avenue, NW Suite 113 Washington, DC 20036

Bruce A. Eisen, Esquire Kay, Scholer Fierman, Hays & Handler 901 15th Street, NW **Suite 1100** Washington, DC 20005

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Roy R. Russo, Esquire Cohn & Marks 1333 New Hampshire Avenue, NW Suite 600 Washington, DC 20036-1573

deb/jpr/jpr-fcc pleadings/WLRR.COS

File: